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Depríved and Denied: Refugees Facing Abuses At The Border

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LCR LAWYERS FOR CIVIL RIGHTS BOSTON

Acknowledgements

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Deprived and Denied: Refugees Facing Abuses At The Border



UNITED STATES DEPARTMENT OF THE INTERIOR GEOLOGICAL SURVEY

UNITED STATES

DEPARTMENT OF THE TREASURY U. S. CUSTOMS SERVICE

The border is a line that birds cannot see.

The border is a beautiful piece of paper folded carelessly in half.

The border is where flint first met steel, starting a century of fires.

The border is a belt that is too tight, holding things up but making it hard to breathe.

The border is a rusted hinge that does not bend.

The border is the blood clot in the river's vein. The border says stop to the wind, but the wind speaks another language, and keeps going...

> Selection from "The Border: A Double Sonnet" by Arizona's state poet laureate Alberto Ríos, who grew up on the Arizona-Mexico border.

DAVIES VALLEY

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introduction and mxccuttive Surrigery

In response to the ongoing migrant crisis, Lawyers for Civil Rights (LCR) led a fact-finding mission to the U.S.-Mexico border in October 2021.

The LCR delegation met with community leaders, clergy, human rights advocates, and non-governmental organizations — including the **Kino Border Initiative**, Casa de la Misericordia y de Todas las Naciones, **Florence Immigrant and Refugee Rights Project**, Justice For Our Neighbors, the Immigration Law Clinic of the University of Arizona's College of Law, and the Galilee Center. LCR's mission observed deplorable conditions at the border, including the illegal deprivation of medical care to refugees and unlawful barriers to asylum for people fleeing persecution and violence.

LCR's findings confirm that the refugee crisis is having a devastating impact on the ground on both sides of the border. After spending dozens of hours documenting conditions in the United States and in Mexico, LCR compiled this snapshot of the civil rights abuses that refugees are confronting at the border. The report is organized into three broad categories focusing on recent trends in the humanitarian and public health crises:

1 Denying refugees lifesaving COVID-19 protections. 2 Deprivation and denial of medical treatment and care.

3 Discriminatory and unconstitutional policies masked as so-called "public health" measures.

Experts and Sources

Mexico Casa de la Misericordia y de Todas las Naciones

Kino Border Initiative

Arizona Florence Immigrant and Refugee **Rights Project**

Immigration Law Clinic of the University of Arizona's College of Law

Justice For Our Neighbor

California Galilee Center

Border Conditions

U.S. border authorities have reported record high border patrol arrests at the U.S.-Mexico border, with many refugees immediately "expelled" back to Mexico.2 This increase in border encounters has been accompanied by a spike in reports of inhumane conditions and abhorrent civil rights abuses. The complications surrounding the COVID-19 pandemic have exacerbated the border crisis, creating alarming humanitarian and public health disasters directly affecting migrants. Far too often, upon arrival to the United States, refugees are met with squalid conditions and unconstitutional barriers to their right to asylum.

After observing border conditions and expulsions firsthand, LCR confirms U.S. practices and policies that are blatantly disregarding COVID-19 public health guidelines and creating illegal barriers to asylum.

Denying Refugees Lifesaving COVID-19 Protections

While in Mexico visiting the Kino Border Initiative (KBI) — a shelter and community soup kitchen in Nogales, Sonora - LCR's delegation confirmed the U.S. government's denial of COVID-19 testing and safety measures to migrants in its custody. At KBI, the LCR delegation encountered a group of approximately 70 recently expelled immigrants. At least two people from the group were released from U.S. custody with COVID-19, a fact that was only uncovered after KBI tested each migrant upon arrival. It was the first time they were tested despite being detained and transported under U.S. custody.

Denial of Access to Vaccines, Adequate Testing Protocols and Safety Measures

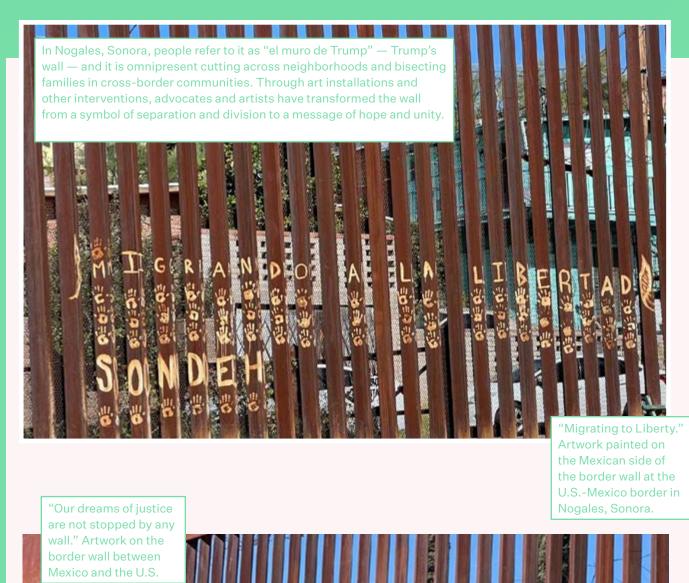
The U.S. government's decision to deny asylum-seekers basic COVID-19 protections has exacerbated the public health crisis in border communities. The two individuals who tested positive for COVID-19 at KBI were among a group of expelled migrants who arrived with no knowledge of their infection. These migrants were all transported together out of U.S. custody in conditions that disregard well-established public health and safety guidelines, including basic protocols such as social distancing and masking. Since they were denied access to COVID-19 tests and vaccines while in U.S. custody. the entire 70-person group was exposed to the coronavirus, including children and breastfeeding infants.

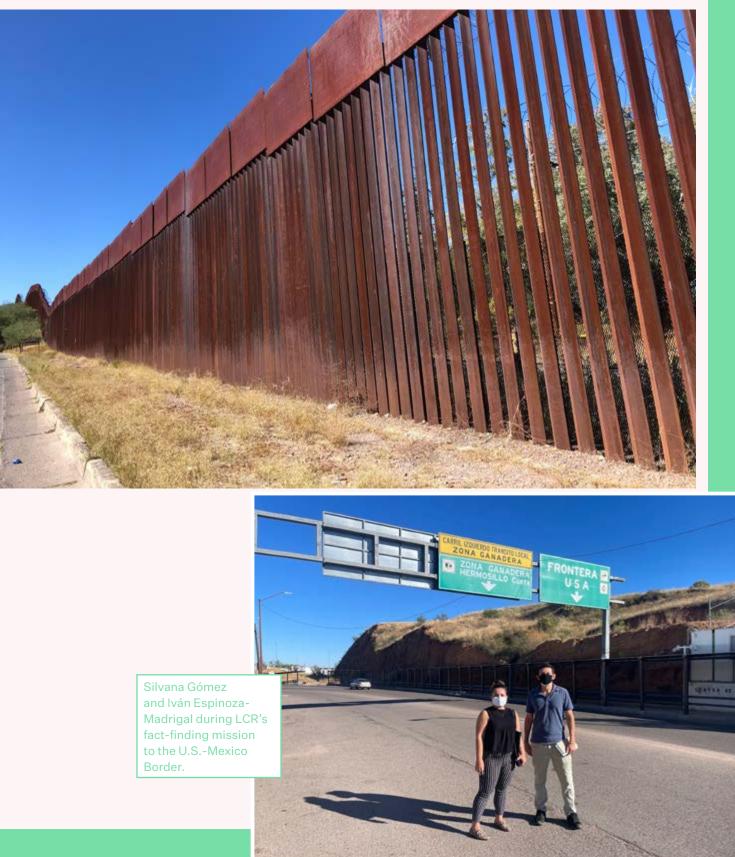
In addition to denial of COVID-19 testing KBI is forced to provide this testing for and care, migrants have experienced serefugees since they are not provided with vere overcrowding in U.S. detention facili-COVID-19 tests while in U.S. custody. ties. COVID-19 is most prone to transmission in crowded, unventilated areas.3 The Casa de la Misericordia is a shelter in Nosevere overcrowding and inability to social gales currently providing food, housing, distance compounded by a lack of testing, legal services, and COVID-19 support to denial of vaccine access, and failure to 113 refugees, including 57 children. The provide masks creates the ideal grounds shelter faces great challenges managing for COVID-19 transmission amongst alhundreds of individuals during a public ready vulnerable individuals.4 health emergency. Although the shelter provides testing for the community, it ur-**Undue Burdens on Non-profit** gently needs access to vaccines.

Organizations Triggered by the U.S. Government's Abdication of Public The U.S. government's refusal to provide **Health and Public Safety Responsibility** COVID-19 testing and vaccination to im-LCR's delegation observed non-profit migrants has intensified the public health organizations such as the KBI, the Galilee crisis on both sides of the border. It also Center, and Casa de la Misericordia fillcreates financial and administrative buring the gap left by the U.S. government's dens for non-profit and non-governmental refusal to provide proper care to migrants organizations. in its custody. Undue burdens have been placed on community organizations that are actively mitigating the public health crisis presented by migrants released from U.S. custody with COVID-19 exposure and infections.

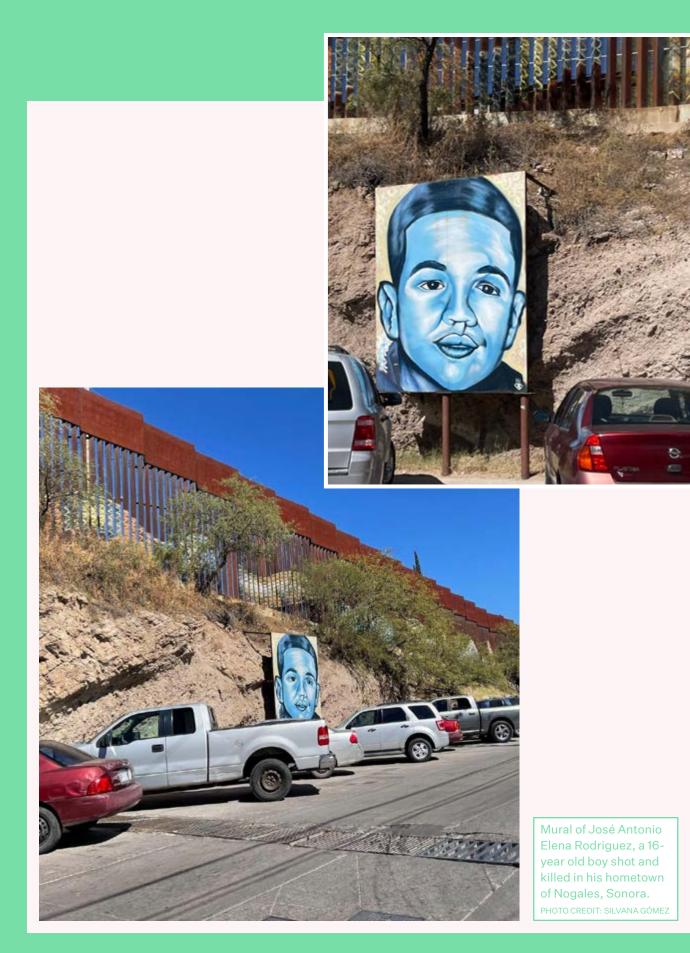
KBI, the Galilee Center, and Casa de la Misericordia face significant resource pressure as they test, house, feed, and care for deported migrants. KBI alone sees approximately 600 individuals daily, housing 30-50 migrants daily. A migrant must show a negative COVID-19 test or proof of vaccination to stay at any of the overnight shelters in the Nogales area.

Spatial Justice and Resistance









Mural of José Antonio Elena Rodriguez, a 16year old boy who was fatally shot by a Border Patrol agent at the U.S-Mexico border in Nogales, Sonora.





Beneath the iron sky Mexican children kick their soccer balls... I press my hand to the steel curtain -chainlink fence crowned with rolled barbed wire... 1,950 mile-long open wound dividing a pueblo, a culture,

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running down the length of my body, Staking fence rods in my flesh, splits me splits me me raja me raja This is my home this thin edge of barbwire.

Anzaldúa.

Selection from "Borderlands/La Frontera: The New Mestiza" by Gloria UNITED STATES

AFXICO

Denial of Medical Treatment and Care

Refugees released from U.S. custody have reported horrific accounts of being denied access to life-saving medical care and treatment.⁵ Denial and deprivation of medical care for vulnerable individuals is especially unconscionable during the COVID-19 pandemic. Lives are on the line as people are denied access to medical attention at U.S. facilities.6

Deprivation of Life-saving Treatment for Chronic Conditions

LCR's delegation documented at least one incident of a migrant deprived of HIV medication during immigration detention. Other reports have detailed instances where migrants have been deprived of medications for chronic illnesses and denied medical attention while pregnant or nursing.7

Denial of Psychosocial Care and Treatment for Survivors

Alarming reports of children, many of whom are unaccompanied or forcibly separated from their families, have come to light, revealing concerning levels of trauma and vulnerability that they are facing. Psychological research⁸ predicts long-lasting social and emotional conseguences for youth due to the effects of this mistreatment. Without appropriate psychosocial care and treatment at the onset of the trauma, the effects will be long-lasting in these children's lives.

Our delegation received concerning reports of women and minors who have survived sexual violence at the border. Despite these disturbing instances, individuals report no access to psychosocial care or treatment for the brutality that they experienced. Asylum-seekers fleeing persecution and dehumanization are being denied psychosocial resources to cope with the trauma of their lived experiences. Current U.S. policies and practices at the border risk retraumatizing survivors of violence and compounding mental health complications.

Discriminatory Policies Masked As Socalled "Public Health" Measures

Reports from multiple sources indicate When the COVID-19 pandemic escalated that Mexico has agreed to only receive to a global scale, the Trump Administra-Mexican and Central American people tion claimed that migration into the United who are expelled from the United States. States must be halted because it posed Other expelled nationals that Mexico has declined to accept are typically placed too great a risk of disease transmission. On March 20, 2020, the Trump Adminisin detention and either deported to their tration invoked Title 42, a U.S. health law home country or released into the comconcerning communicable diseases9, to munity in the United States. This policy deny thousands of immigrants and refhas paved the way for disparate treatment ugees entry into the United States. This and discriminatory practices based on policy has effectively closed the border national origin. 10 Some nationalities are to these individuals and eliminated the denied access to the asylum application right to seek asylum. Refugees and asyprocess in the U.S. and immediately exlum-seekers—including those seeking pelled to Mexico—while other nationalities are treated differently. This practice is dissafety from persecution and torture—are immediately expelled back to Mexico or criminatory and creates barriers to asylum their home country. based on country of origin.

Despite public pressure, the Biden/Harris Administration has continued Trump-era Under Title 42, Mexican and Central practices of turning back asylum-seekers American people are generally expelled at the border based on so-called "public to Mexico within hours-often within 45 health" measures under Title 42. LCR's minutes-of surrendering to U.S. border delegation confirmed that Title 42 expulofficials. Far too often, these individuals sions are exacerbating public safety isare deprived of consular access11 during sues and civil rights abuses at the border. their brief detainment in U.S. custody. Title 42 is illegally denying refugees ac-Consular officials have struggled to concess to asylum. While the constitutionality nect with their nationals before they are expelled. This lack of consular access deof the federal government's Title 42 enforcement has been the subject of onprives migrants of the critical legal protecgoing litigation, more expeditious policy tion and support services that consulates solutions are urgently needed to immediprovide. Interference with consular access ately address this injustice. is highly problematic and raises serious questions about how rapid expulsion compromises fundamental rights, including the right to due process under the law.

National Origin Discrimination

Denial of Consular Services

<u>m merging Trend</u>e Nigrant Crisis Is Tied To Climate

It also makes U.S. nationals abroad less safe, as an erosion of consular protections diminishes the rights afforded to Americans abroad.12

Family Separation Practices

LCR identified migrants who were separated from their family members at the border and were released from U.S. custody far away from children and spouses.13 Individuals were separated from their spouses and children because they could not provide a marriage license. Considering the lengthy and dangerous journeys14 that asylum-seekers embark on, it is inhumane to deny an individual the right to remain with their spouse or child because they lost a piece of paper or were robbed while fleeing violence. Our delegation also documented harrowing reports of siblings being separated by U.S. border officials. U.S. officials are exacerbating the traumatizing effects of migration by separating people from their only reliable source of security and stability: their family.

Language Access Discrimination

The U.S. government has regulations and internal protocols requiring that border officials provide meaningful language access to immigrants15. Nevertheless, LCR has documented consistent failures to provide adequate language access for immigrants at the U.S.-Mexico border.16

LCR's delegation received alarming reports of indigenous people from countries such as Guatemala and Ecuador who were not provided interpretation services in K'iche or Quechua. These immigrants received immigration documents in a language that they could not read, speak or understand. In addition, the denial of language access at the border creates life-threatening danger as people are unable to request critical medical attention.17

Similarly, Haitian refugees who were recently released from U.S. custody have reported receiving documents with information concerning legal proceedings in English or Spanish, despite expressing to border officials that they can only communicate in Haitian Creole.18

In California, Arizona, and Sonora, LCR's delegation also received reports that white and English-speaking migrants are treated better by U.S. officials and released faster from U.S. custody compared with non-white migrants and non-English speakers.

19

As the LCR delegation observed at the U.S./Mexico border, climate change is a key driver of family displacement and migration. Climate change and environmental issues are triggering immigrant caravans from Central America to the U.S. as farming in drought-stricken countries such as Guatemala, Honduras, and El Salvador is increasingly less viable. Climate change is altering local economies south of the border and threatening the meager livelihoods of people who are already struggling with endemic poverty and food insecurity. Migrants are coming north as a last resort—only to be met with further life-threatening hardships during their journey here, at the U.S. border, and as newcomers in this country. Recently, a 16-year old boy made the trek north from his drought-stricken village in Guatemala only to die in U.S. custody at the border, illustrating the horrifying repercussions of this trend.19

According to the World Bank, climate change could lead at least 1.4 million Mexicans and Central Americans to migrate in the next 30 years, as subsistence crops reduce yields.20 Central American coffee farmers have also been particularly hit hard with droughts and pests, and the land suitable for growing is predicted to drop by more than 40% by 2050.21

Under current U.S. immigration law, climate refugees who have been displaced from their homes by natural disasters and environmental changes generally do not qualify for humanitarian protection or relief (asylum or otherwise). As a result, there is extremely limited legal infrastructure to address key factors driving migration from the Global South.22

Recommendations

Based on our fact-finding mission and the details laid out in this report, the delegation specifically calls for three immediate policy changes to be championed by the Biden/Harris Administration in partnership with Congressional leadership.

1) Protect Immigrants from COVID-19

The U.S. government must commit to consistently and reliably providing universal access to COVID-19 testing and care for anyone in U.S. custody, including people confined or transported from immigration detention facilities. Adequate safety and health protocols must be put in place to ensure that immigrants are protected against COVID-19 while in U.S. custody.

In addition to meaningful enforcement of protocols such as social distancing, border officials must provide masks, COVID tests, and vaccines in detention facilities. These basic protocols and public health measures will provide a basic level of safety and protection for those in U.S. custody.

2) Provide Health Screenings for **Everyone in U.S. Custody**

Being in U.S. custody should not be a death sentence. It is imperative to begin conducting health screenings on individuals who are in U.S. custody in order to provide necessary medical care and treatment. The U.S. government must offer critical life-saving treatment for chronic conditions, as well as for bodily injury and harm, for people in detention, including those in need of HIV medication and prenatal care. We call on the U.S. government to provide health screenings and adequate medical treatment in detention facilities.

3) End Reliance On Title 42

Title 42 illegally restricts individuals who are seeking refuge from persecution and violence from seeking asylum in the United States. Multiple medical organizations and public health experts have objected to this policy, arguing that there is no epidemiological basis for the exclusion of these immigrants while freely allowing other kinds of U.S. travel.23

Reliance on Title 42 was never legally or otherwise justified. An end Title 42 enforcement makes sense particularly because scientific and medical understanding surrounding COVID-19 has evolved rapidly since the onset of the pandemic.

21

While blunt instruments such as travel -Conduct prompt and thorough health restrictions could conceivably have been screenings — addressing medical needs argued to be justifiable under the guise of beyond COVID-19—of all individuals held "public health" in the very early phases in U.S. immigration custody. Adequate of the pandemic, we now have a much medical care and treatment must be probetter understanding of the virus and its vided in immigration detention facilities. modes of transmission. Closing the border to refugees and other immigrants has not -Provide psychosocial resources and prevented COVID-19 transmission, illness care for migrants in U.S. custody. and death across the United States—in communities near and far from the bor--Ensure that all federal agencies have the der. We must adjust our public health and resources to provide linguistically-appropriate oral and written communications immigration responses as we gain a better understanding of routes, risks and conseto migrants in U.S. custody. This includes quences of COVID-19 infection. providing all resources, programming, and documents in an individual's pre-We urgently call on the Biden/Harris ferred language. Administration to immediately end reliance on Title 42 and provide access to -Halt the separation of family members asylum at the U.S.-Mexico border. at border facilities to help keep families together. -Provide fair and meaningful consular access to migrants before they are expelled Additionally, LCR's delegation makes the following concrete recommendations to or deported. immediately address the migrant crisis: -Create legal vehicles to address the -Enforce social distancing, masking, and emerging climate refugee crisis. COVID-19 testing and vaccination protocols —pursuant to well-established public All these recommendations are critical health guidelines —in U.S. immigration to implement. detention facilities. These practices must be uniformly enforced by U.S. officials in

facilities across the U.S./Mexico border.

Conclusions

LCR's delegation witnessed firsthand the civil rights abuses and public safety concerns that migrants fleeing violence and persecution are facing at the U.S.-Mexico border.

As the COVID-19 pandemic unfolds and evolves, the U.S. government's failure to test immigrants for COVID-19 constitutes a deliberate indifference to their well-being. This is an abdication of the U.S. government's public safety responsibilities toward people arriving at our borders. It also presents a threat to border communities where immigrants are detained and expelled. It is absolutely critical to implement policies and protocols that prioritize the health and safety of those who are in U.S. custody, especially as the pandemic transforms and lethal variants emerge. Instead of placing immigrants at heightened risk of contracting COVID-19, the government should be offering to vaccinate anyone in U.S. custody.

The denial of COVID-19 testing is partand-parcel of larger systemic and structural barriers to adequate medical care and treatment while immigrants are under U.S. custody.

Title 42 has effectively denied refugees the right to seek asylum. Title 42 enforcement takes place simultaneously as U.S. officials actively separate families, curtail consular protections, and deny language access. Against this backdrop, the specter of national origin discrimination looms large as nationalities face dramatically different treatment based on Title 42 enforcement inconsistencies. How refugees and asylum-seekers are treated simply cannot be justified under the guise of socalled "public health" measures.

the first and bleeds." - Gloría Anzaldúa

23

"The U.S.-Mexican border es una herida abierta where the Third World grates against

mndnotes

1 U.S. Customs and Border Patrol (CBP) has made over **7** LCR Civil Rights Complaint, *supra* note 4 (noting 1.9 million arrests at the U.S.-Mexico border in the 2021 fiscal year. CBP Enforcement Statistics Fiscal Year 2021, available at https://www.cbp.gov/newsroom/ stats/cbp-enforcement-statistics. However, these numbers do not account for multiple encounters with the same individuals.

2 The federal government describes immigrants turned back immediately at the border under the guise of public health as being "expelled." See CBP's Nationwide Enforcement Encounters: Title 8 Enforcement Actions and Title 42 Expulsions 2022, available at https://www.cbp.gov/newsroom/stats/ cbp-enforcement-statistics/title-8-and-title-42statistics (noting that, under Title 42, immigrants "will immediately be expelled to their country of last transit").

3 CDC, COVID-19 Transmission (July 12, 2021), available at https://www.cdc.gov/coronavirus/2019ncov/transmission/index.html.

4 See Savino v. Souza, 459 F. Supp. 3d 317 (D. Mass. 2020) (finding likelihood of irreparable harm in coronavirus class action due to overcrowding coupled with "minimal efforts at testing and contact tracing" at immigration detention facility).

5 LCR Civil Rights Complaint Asserting Abuse Of 48 Black Immigrants Fleeing Haiti, Including Racial Discrimination, Medical Deprivation, Inhumane Detention Conditions, Due Process Violations, and Language Access Violations (filed Oct. 18, 2021 with the U.S. Department of Homeland Security) (hereinafter "LCR Civil Rights Complaint"), available at http://lawyersforcivilrights.org/wp-content/ uploads/2021/10/DHS-Complaint-FINAL-10.18.2021. <u>pdf</u>.

6 U.S. deprivation of medical care at immigration facilities is well-documented. See Concerns about ICE Detainee Treatment and Care at Detention Facilities. Office of Inspector General, U.S. Department of Homeland Security (DHS), OIG-18-32 (Dec. 11, 2017), available at https://www.oig.dhs.gov/sites/default/ files/assets/2017-12/OIG-18-32-Dec17.pdf (noting systemic lack of medical care).

miscarriage resulting from the denial of medical care while in U.S. custody).

8 See, e.g., You Will Never See Your Child Again: The Persistent Psychological Effects of Family Separation, Physicians for Human Rights (2020), available at https://phr.org/our-work/resources/you-will-nevereffects-of-family-separation/ (noting that U.S. immigration authorities should adopt a "traumainformed lens").

9 42 U.S. Code § 265 ("suspension of entries and imports from designated places to prevent spread of communicable diseases"), available at https:// www.law.cornell.edu/uscode/text/42/265.; see also A Guide To Title 42 Expulsions at the Border, American Immigration Council (Oct. 15, 2021), available at https://www.americanimmigrationcouncil.org/ research/guide-title-42-expulsions-border.

10 "Federal Protections Against National Origin Discrimination," U.S. Department of Justice (Oct. 2000) ("Federal laws prohibit discrimination based on a person's national origin, race, color, religion, disability, sex, and familial status. Laws prohibiting national origin discrimination make it illegal to discriminate because of a person's birthplace, ancestry, culture or language).

11 Consular Notification and Access, U.S. Department of State (Sept. 2018), available at https://travel.state. gov/content/dam/travel/CNAtrainingresources/ CNA%20Manual%205th%20Edition_September%20 2018.pdf (international treaties require a nation arresting or detaining a foreign national to afford the detainee access to his or her consulate and to notify the foreign national of the right to consular access).

12 *Id*. ("These are mutual obligations that also apply to foreign authorities when they arrest or detain U.S. citizens abroad. In general, you should treat a foreign national as you would want a U.S. citizen to be treated in a similar situation in a foreign country.").

13 LCR Civil Rights Complaint, *supra* note 5 (noting separation of Haitian families).

14 In Their Words: Haitian Immigrants in New Yo Describe Perilous Escape, NY Times (Oct. 27, 20 available at https://www.nytimes.com/2021/10/ nyregion/haitian-immigrants-nyc-hopes-fears.

html ("Some people who were sick died on the w because they didn't have enough energy to resis Some died of thirst or starvation. Children died on the shoulders of their parents. Thieves in the raped the women. We saw dead bodies ... and the dangers is longer than what you can imagine.")

15 The U.S. government is supposed to facilitate language access by providing border agents acc interpretation services via telephone. See Execu Order 13166 (2000) (directing federal agencies identify and address the language needs of those whom they interact); see also 65 C.F.R. 159 (200 CBP Language Access Plan (Nov. 2016), available https://www.dhs.gov/sites/default/files/publica final-cbp-language-access-plan.pdf.

16 LCR Civil Rights Complaint, supra note 5 (not lack of language access for Haitian Creole speak

17 Language Access Has Life-or-Death Consequ for Migrants, Center for American Progress (Feb 2019), available at https://www.americanprogress.org/ article/language-access-life-death-consequencesmigrants/ (noting that "two children from indigenous Maya communities in Guatemala died while in U.S. Border Patrol custody"-namely, Jakelin Amei Rosmery Caal Maquin (7-years-old), and Felipe Gómez Alonzo (8-years-old)).

18 Id.

19 A Boy Left Home After A Drought Left His Family Eating One Meal A Day, He Died in U.S. Custody Weeks Later, CNN (May 6, 2019), available at https://www. cnn.com/2019/05/06/us/guatemalan-boy-federalcustody-death-family/; see also Central America's Choice: Pray For Rain or Migrate, NBC News (July 9, 2019), available at https://www.nbcnews.com/news/ latino/central-america-drying-farmers-face-choicepray-rain-or-leave-n1027346.

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to se with DO); ble at ations/	22 US: More Threats, More Desperate Refugees As Climate Warms, Associated Press (Oct. 2021), available at https://apnews.com/article/climate-environment- and-nature-united-states-united-nations-natural- disasters-f9ddc62a461308bd3f1aa370bf3d8141.
ting kers). uences	23 See, e.g., Neither Safety Nor Health: How Title 42 Expulsions Harm Health and Violate Rights, Physicians for Human Rights, available at <u>https://phr.org/our- work/resources/neither-safety-nor-health/</u> .
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"A few lucky ones will have winds

to set them free.

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To continue their wayward journeys. san hus ric coupand unknown.

Destinations unclear."

people.

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Selection from "People on Wayward Journeys" from "Ocean Power: Poems from the Desert" by Ofelia Zepeda, a member of the Tohono O'odham Nation. The border divides the Tohono O'odham land and

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